

**Open Report on behalf of Andrew Crookham,
Executive Director - Resources**

Report to:	Overview and Scrutiny Management Board
Date:	26 September 2019
Subject:	Scrutiny Committee Work Programmes: - <ul style="list-style-type: none">• Children and Young People Scrutiny Committee• Public Protection and Communities Scrutiny Committee

Summary:

As set out in the Council's constitution, a key role for this Board is monitoring and guiding the future work programmes of the other scrutiny committees. This usually takes place on a quarterly basis, and at the same time the Board considers the previous work undertaken by the scrutiny committee.

Accordingly, this report focuses on the following committees: -

- the Children and Young People Scrutiny Committee
- the Public Protection and Communities Scrutiny Committee

Actions Required:

To consider if the Board is satisfied with the previous activity and the planned future work programme of each of the following scrutiny committees:

- the Children and Young People Scrutiny Committee; and
- the Public Protection and Communities Scrutiny Committee

1. Background

Role of the Board

The Council's constitution includes in this Board's terms of reference the following two clauses: -

- To agree and monitor the ongoing overview and scrutiny work programme, in particular holding the chairmen and/or vice chairmen to account for their committee's work programme on a quarterly basis.

- To monitor and guide the activities of the other overview and scrutiny committees.

Reporting Timetable

The table below sets out the proposed reporting timetable until May 2020:

Scrutiny Committee	Monitoring Date	Monitoring Date	Monitoring Date
Adults and Community Wellbeing	29 Aug 2019	28 Nov 2019	26 Mar 2020
Health			
Children and Young People	26 Sept 2019	19 Dec 2019	30 Apr 2020
Public Protection and Communities			
Environment and Economy	24 Oct 2019	27 Feb 2020	28 May 2020
Highways and Transport			
Flood and Water Management			

The work programmes of two committees are normally considered at each meeting, except when the Flood and Water Management Scrutiny Committee is due for consideration.

Children and Young People Scrutiny Committee

The highlights of previous activity and the future work programme of the Children and Young People Scrutiny Committee are attached at Appendix A.

Public Protection and Communities Scrutiny Committee

The highlights of previous activity and the future work programme of the Public Protection and Communities Scrutiny Committee are attached at Appendix B.

2. Conclusion

The Overview and Scrutiny Management Board is asked to consider the work programmes of the Children and Young People Scrutiny Committee and the Public Protection and Communities Scrutiny Committee.

3. Consultation

- a) **Have Risks and Impact Analysis been carried out?** - Not Applicable
- b) **Risks and Impact Analysis** - Not Applicable

4. Appendices

These are listed below and attached at the back of the report	
Appendix A	Children and Young People Scrutiny Committee – Highlights of Activity and Future Work Programme
Appendix B	Public Protection and Communities Committee – Highlights of Activity and Future Work Programme

5. Background Papers

No background papers within Section 100D of the Local Government Act 1972 were used in the preparation of this report.

This report was written by Tracy Johnson, Senior Scrutiny Officer, who can be contacted on 01522 552164 or by e-mail at tracy.johnson@lincolnshire.gov.uk and by Daniel Steel, Scrutiny Officer, who can be contacted on 01522 552102 or by e-mail at daniel.steel@lincolnshire.gov.uk

CHILDREN AND YOUNG PEOPLE SCRUTINY COMMITTEE

The Children and Young People Scrutiny Committee has since met on three occasions (*7 June, 19 July and 6 September 2019*) since it last reported to this Board on 30 May 2019. At each of these meetings, the Committee has considered new commissioning arrangements for three key services which are highlighted below:

Commissioning Arrangements for Child and Adolescent Mental Health Services (CAMHS)

At its meeting on 7 June 2019, the Committee considered a report to the Executive on the future commissioning arrangements for Child and Adolescent Mental Health Services (CAMHS). CAMHS is currently provided by the Lincolnshire Partnership NHS Foundation Trust (LPFT) and the current contract is due to end on 31 March 2020.

Lincolnshire has one of the highest performing CAMHS in the country, and preventative services such as Healthy Minds Lincolnshire and online counselling has resulted in lower referral rates to CAMHS locally. The joint investment from both the Council and Clinical Commissioning Groups (CCGs) has a huge impact on children and young people's (CYP) mental health services and improving the lives of CYP and their families in Lincolnshire, particularly the most vulnerable.

The recommended commissioning option was to enter into two Section 75 agreements with CCGs and LPFT from 1 April 2020 onwards to continue with the existing arrangements for CAMHS. The Committee unanimously supported the recommendations to the Executive, and it was highlighted that the anticipated consolidation of the four Lincolnshire CCGs into one CCG was unlikely to affect future CCG funding levels and the CCG commitment to CAMHS. This had been reinforced by the commitment in the NHS Long Term Plan that funding for children and young people's mental health services would grow faster than overall NHS funding.

Commissioning of Lincolnshire Leaving Care Service from 2020

On 19 July 2019, the Committee considered a report to the Executive Councillor for Adult Care, Health and Children's Services on the commissioning of the Lincolnshire Leaving Care Service from 2020. Barnardo's has delivered the Lincolnshire Leaving Care Service contract since 2007 and the current contract has been in place since 2015. It is due to expire on 31 March 2020 and cannot be extended further.

Looked After Children currently transition to the Leaving Care Service from social care at the age of 17½, with the allocated Leaving Care Worker typically attending the last LAC review as a means of formal handover. Some Care Leavers continue to have a social worker beyond 17½, but the majority are supported from this point by the Leaving Care Service until they are 21 years old. The numbers of 16 and 17 year olds in care has increased by 20% since 2014, all of whom have since transitioned to the Leaving Care Service.

Following a commissioning review, some changes were recommended to the service model. The biggest recommended change was the earlier allocation of care leavers to the service at age 16 years, so that care leavers can be supported by their Social Worker and a Leaving Care Worker for two years prior to fully transitioning to the Leaving Care Service at age 18. The 'twin-track' model of delivery, i.e. earlier allocation to Leaving Care at 16 years, so that both social care and Leaving Care support the care leaver to the age of 18 years, is a model of delivery that has attracted many 'Outstanding' sub-judgements from Ofsted.

It was recommended that the Leaving Care Service was commissioned through an open competitive tender process with a maximum contract period of five years (three years with the option to extend for up to two further years). The Committee supported the recommendations to the Executive Councillor and also suggested that consideration should be given to the naming of the service as a number of care leavers did not like it being called the Lincolnshire Leaving Care Service. A neutral name (like Kooth for the online counselling service for children and young people) would be more acceptable to the young people.

Commissioning of Supported Accommodation: Children's Services

The Council has a statutory duty to ensure Looked After Children up to the age of 18 are accommodated appropriately; to support Care Leavers to access suitable accommodation up to the age of 21; and to assess the needs of homeless 16-17 year olds in their area and ensure they have access to suitable accommodation where applicable. Lincolnshire County Council's Children's Services currently commissions a Youth Housing Service from the Lincolnshire Support Partnership which ends on 30 June 2020 and cannot be extended. Children's Services separately spot-purchases placements (known as Intense Needs Supported Accommodation), as well as directly providing an in-house service in Grantham and Gainsborough, for Looked After Children and Care Leavers whose intense needs are so high that they cannot be met by the current Youth Housing Service contract.

The Committee considered a report to the Executive on the commissioning of Supported Accommodation for Children's Services at its meeting on 6 September 2019 which focussed on the re-commissioning of the Children's Services Youth Housing Service and the overall Supported Accommodation offer for young people. A commissioning review identified that any re-commissioning of Youth Housing services needs to deliver a more integrated set of accommodation options that meets more complex needs and can offer step-up, step-down possibilities within Lincolnshire to young people accessing such accommodation and complement the in-house offer in Grantham and Gainsborough.

The new service model proposes to commission 72 units of supported accommodation in the new Youth Housing contract, alongside the 10 units of in-house unregulated provision available. The focus of the supported accommodation model will continue to be on homeless (or at risk of homelessness) 16-17 year olds, Looked After Children, and Care Leavers (up to the age of 21 years).

The Committee supported the new service model, as it would generate a £182,000 saving plus provide a better service for young people. In addition, it would virtually eliminate the need to spot purchase Intense Needs Supported Accommodation which is very costly for the Council.

Future Meetings

The future work programme of the Committee is set out below.

18 October 2019		
Item	Contributor	Purpose
Children's Services Inspection by Ofsted – Report and Action Plan	Roz Cordy, Interim Assistant Director, Safeguarding Heather Sandy, Interim Director for Education	Performance Scrutiny
Proposal to expand capacity at Athena School, Lincoln (Final Decision)	Matthew Clayton, Admissions and Education Provision Manager	Pre-Decision Scrutiny (Executive Councillor Decision – 1 November 2019)
Special Educational Needs and Disability Strategy - Review Update	Sheridan Dodsworth, Head of Special Educational Needs and Disability	Policy Review (Yearly Update)
Early Years Education Improvement Strategy	Jo Kavanagh, Assistant Director, Early Help Michelle Andrews, Head of Early Years	Policy Review
Annual Review of Complaints for Children's Services	Jo Kavanagh, Assistant Director, Early Help	Performance Scrutiny

22 November 2019		
Item	Contributor	Purpose
Transitions Scrutiny Review – Response from the Executive and Action Plan	Councillor Mrs P A Bradwell OBE, Executive Councillor for Adult Care, Health and Children's Services Sheridan Dodsworth, Head of Special Educational Needs and Disability Justin Hackney, Assistant Director for Specialist Adult Services	Scrutiny Review Activity
Sustainable Modes of Transport to School (SMOTS) Strategy	Teri Marshall, Education Transport Manager	Pre-Decision Scrutiny (Executive Councillor Decision – 3 December 2019)

22 November 2019		
Item	Contributor	Purpose
Children in Employment and Entertainment Prosecution Policy	Jill Chandar-Nair, Inclusion and Attendance Manager	Pre-Decision Scrutiny
Special Education Needs and Disability Transport	Teri Marshall, Education Transport Manager	Policy Review

17 January 2020		
Item	Contributor	Purpose
Revenue and Capital Budget Proposals 2020/21	Heather Sandy, Interim Director for Education Janice Spencer OBE, Interim Director for Children's Services	Budget Scrutiny
Inclusive Lincolnshire Strategy Progress Report	Mary Meredith, Head of Inclusion	Policy Review
Children Missing Out of Education Annual Report 2018/19	Jill Chandar-Nair, Inclusion and Attendance Manager	Policy Review

6 March 2020		
Item	Contributor	Purpose
Lincolnshire Local Authority School Performance 2018-19	Martin Smith, Interim Assistant Director of Education	Performance Scrutiny
Lincolnshire Learning Partnership Strategic Review Outcome	Martin Smith, Interim Assistant Director of Education	Policy Review
Local Area Special Educational Needs and Disability Inspection by Ofsted and Care Quality Commission – Action Plan Progress Report	Sheridan Dodsworth, Head of Special Educational Needs and Disability	Performance Scrutiny

Items to be Scheduled

- Restorative Practice - Lincolnshire Joint Diversionary Panels (JDP) – Position Report (4 September 2020)
- Restorative Practice - Lincolnshire Joint Diversionary Panels (JDP) – Evaluation Report from University of Lincoln (Date TBC)

PUBLIC PROTECTION AND COMMUNITIES SCRUTINY COMMITTEE

Since the last report of this Committee to the Board in May, three meetings of the Public Protection and Communities Scrutiny Committee have taken place.

June 2019

- Fire and Rescue - 18/19 Performance Summary
- Engagement and Consultation Activity Annual Review 2018/19

July 2019

- Future of the Heritage Service
- Performance of the Library Services Contract - Year Three Review Report
- Her Majesty's Inspectorate of Constabulary and Fire and Rescue Services Report Action Plan Update
- Safer Together Project - Collaborative Working Arrangements between the Safer Communities Service and Lincolnshire Police

September 2019

- Fire and Rescue - Integrated Risk Management Plan 2020 – 2023
- Trading Standards Impacts and Outcomes Framework
- Anti-Social Behaviour Update

Lincolnshire Fire and Rescue

The Committee has continued to scrutinise the work of Lincolnshire Fire and Rescue (LFR) and considered the 2018/19 Performance Summary in June 2019. This item enabled the Committee to consider the full range of performance statistics for Fire and Rescue and the Committee was pleased to note that the number of malicious calls had significantly reduced.

The Committee also highlighted the legal responsibility for any unregistered Houses in Multiple Occupation (HMO's) and received reassurance that LFR, as part of a range of prevention activities, exchanged information with key partners which helped to locate unregistered HMO's in order to implement measures to reduce incidents in those locations.

In July 2019 the Committee also received an update on the progress and actions completed following the inspection of Her Majesty's Inspectorate of Constabulary and Fire and Rescue Services (HMICFRS). The Committee was reminded that the inspection had highlighted one cause for concern which related to the effective recording and monitoring of training for LFR. Assurance was given that officers would continue to implement the activities associated with LFR's continuous development and officers sought approval from the Committee to update HMICFRS on the progress against the cause of concern, and confirm that an effective recording and monitoring system was in place.

In September 2019 the Committee considered the timeline and proposed engagement for the Lincolnshire Fire and Rescue Integrated Risk Management Plan

(IRMP) for 2020 – 2023, which will set out how LFR plan to mitigate risks over the next 3 years. This is an on-going item and the Committee will consider a number of items over the coming months. A pre-decision scrutiny item is expected in March 2020 before the final IRMP is approved in April 2020.

Future of the Heritage Service

In July 2019 the Committee considered a pre-decision item on the future of the Heritage Service, which outlined the results of public consultation (13 February to 24 April 2019) and outlined a series of recommendations relating to proposed changes to the Council's Heritage Service. These changes include the move to a Cultural Enterprise Model that delivers culture-based products and services to generate a surplus which is then used to ensure the enterprise's long-term sustainability and development.

The Committee welcomed members of the public to the meeting and heard from both the Save Lincolnshire Usher Gallery campaign group and Usher Gallery Trust.

As part of this item the Committee highlighted the opportunity to explore alternative management arrangements for the Usher Gallery through other interested third party organisations. The Committee also highlighted the need for continued discussions between the County Council and City of Lincoln Council to work towards a positive outcome for the Usher Gallery, including greater partnership working at all heritage sites to unlock external funding and build a sustainable heritage service for the future.

The Committee supported the recommendations to the Executive included in the report.

Performance of the Library Services Contract

In July 2019 the Committee received a report which enabled the Committee to fulfil its role in scrutinising performance of the third year of the out-sourced Library Contract to Greenwich Leisure Limited (GLL).

Members were advised that GLL had continued to make significant improvements to the Library Service over the past three years and had now exceeded the 2 million lending milestone. Members were informed that LCC had approved an IT project across the whole library domain, which should see significant improvements to the IT services offered across all of the libraries and address underperforming IT KPIs.

The Committee highlighted concern that Grantham library had not yet transferred to GLL due to issues relating to the building lease arrangements; but welcomed news that officers were discussing potential options and were pursuing these further.

Members also recognised the importance of the Library Service to communities and the positive impact that reading could make to children and families. The Committee thanked both LCC and GLL for their hard work and success on improving the Library Service across Lincolnshire.

Future Meetings

29 OCTOBER 2019 – 10:00am		
Item	Contributor	Purpose
Annual Prevent Review Report	Nicole Hilton, Chief Community Engagement Officer, Paul Drury, Programme Officer - Prevent	The Lincolnshire Annual report on Prevent related activities in relation to local authority responsibilities.
Fire and Rescue Statement of Assurance 2018-19	Les Britzman, Chief Fire Officer	
Lincolnshire Registration, Celebratory and Coroners Services Annual Report	Donna Sharp, County Services Manager (Registration & Celebratory Service and Coroners Service)	Annual Report
Performance Review: Adults Reoffending	Sara Barry, Head of Safer Communities	Review of the Adults Reoffending performance measure.

10 DECEMBER 2019 – 10:00am		
Item	Contributor	Purpose
Road Safety Partnership Annual Report	Steven Batchelor, Lincolnshire Road Safety Partnership	Annual update on the Road Safety Partnership including information on fatal, killed and serious injury figures for Lincolnshire and progress Action Plan.

28 JANUARY 2020 – 10:00am		
Item	Contributor	Purpose
Revenue and Capital Budget Proposals 2020/21	Les Britzman, Chief Fire Officer; Nicole Hilton, Assistant Director - Communities	PRE-DECISION SCRUTINY Budget proposals for 2020/21.